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AUSTRALIAN NATIONAL ACCOUNTS BULLETIN

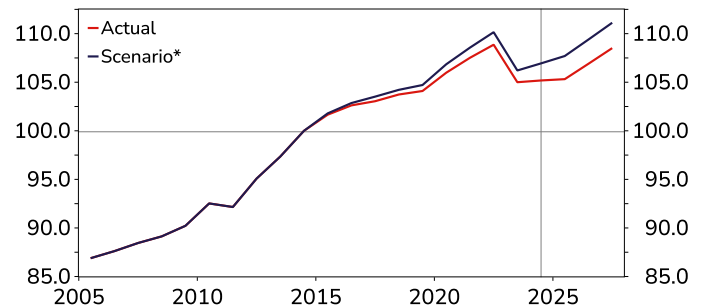
2023-24 Annual Australian national accounts

Key points

- The 2024 Annual National Accounts showed growth in economic activity and household spending was a little firmer than previously estimated, particularly in 2022-23. Household saving has also been higher due to a better picture on incomes, which suggests consumers have more financial firepower to boost spending should confidence improve.
- While this implies that consumers have not been quite as weak as previously indicated, the firmer picture from over a year ago has already been ‘baked in’ to inflation outcomes. And, with growth in 2023-24 largely unchanged, it also means the slowdown has been more abrupt.
- The data suggest that the impact of supply shocks has largely dissipated, pointing to easing future cost pressures. Productivity growth in the market sector (excluding

Labour productivity

Index: 2013-14=100



Source: ABS, Macrobond, Westpac Economics
*In the scenario the non-market share of hours worked remains constant at the pre pandemic decade average.

- mining), which is most closely linked to domestic inflationary pressures, increased 1.8% in 2023-24, the largest lift since 2012-13.
- The aggregate productivity picture continues to be temporarily skewed by the expansion in the non-market sectors. Soft productivity outcomes in this sector are unlikely to fully flow through to higher inflation. However, uncertainty over the extent of this pass through is likely to leave the RBA on the sidelines until early next year.

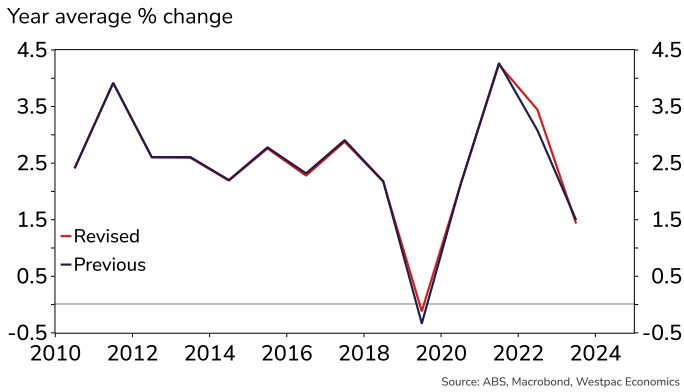
What weakness in the supply side?



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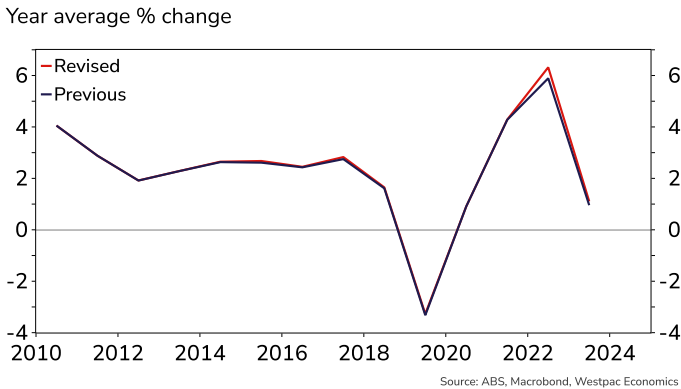
The economy grew by 1.4% in year average terms over 2023-24, broadly in line with the initial estimate from the quarterly national accounts (+1.5%). Economic growth was revised higher (+0.3ppts) to 3.4% in 2022-23, while activity in 2019-20 is now estimated to have experienced a slight fall of 0.1% in year average terms, compared to the quarterly estimate which had shown a larger fall of 0.3%.

Real GDP



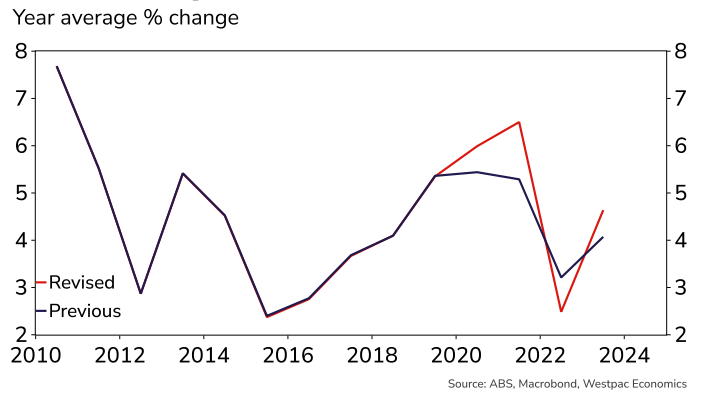
The 2022-23 upgrade was predominantly driven by higher household consumption growth, which was revised +0.4ppts higher to 6.3% in year average terms. Part of this upgrade was driven by the better measurement of consumption of 'digital services' (such as streaming services), which also saw imports of these digital services revised higher.

Household consumption



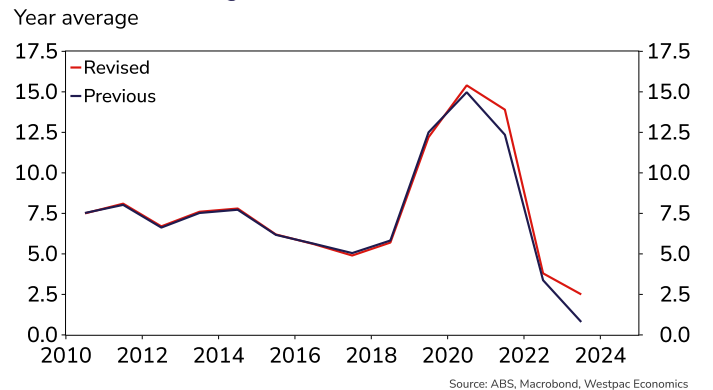
Despite the stronger spending profile, household savings was revised higher on an even bigger upgrade to household income growth.

Household disposable income



The upward revision to the household savings rate in 2023-24 was significant – from around 0.9ppts in the quarterly accounts to 2.5ppts in the annual accounts – worth around \$25bn in 2023-24. As noted above, this was driven by the higher starting point for incomes and a mark down in estimates of household depreciation. Given this revision, we estimate that “excess savings” accumulated during the pandemic was around \$290bn in 2022 (also about \$25bn higher) and has only run down to around \$210bn by the end of 2023-24 – a rundown of around 27% compared to our previous estimate of 41%. This suggests that household have more financial firepower to boost spending should confidence improve going forward.

Household savings ratio



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What about the supply side?

The Annual National Accounts (“Annuals”) provides information on supply side metrics, such as investment by industry and the evolution of the capital stock, detail which is not available in the quarterly accounts.

This data shows that the supply side of the economy has largely normalised following the volatility induced by pandemic era policies, including the closure and reopening of international borders. The Annuals also confirm that the non-market and mining sectors continue to weigh on aggregate labour productivity outcomes. **As we have been saying, cost pressures in these sectors are less important for inflation outcomes – non-market output is highly subsidised, and a large share of mining output is exported.** Indeed supply-use tables published along with the Annuals show that the governments finance around 75% of all the goods and services produced by the non-market sector.

Across the economy, growth in the number of hours worked was revised lower (-0.6ppts) in 2023-24, which saw labour productivity improve (+0.5ppts) relative to the initial quarterly estimate. Given recent volatility in the numbers of hours worked, there was always a risk of significant revisions as we had previously outlined (see [here](#)).

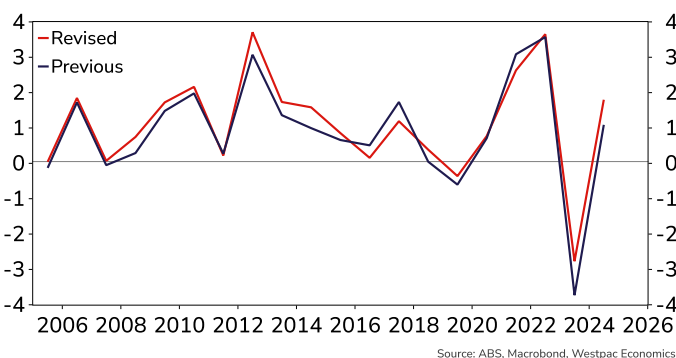
While the upgrade was positive, the sectoral breakdown provides reason to be even more optimistic about the outlook for inflationary pressures.

Productivity growth in the non-mining market sector strongest since 2012-13

Labour productivity in the non-mining market sector was revised higher (+0.7ppts) to 1.8% in year average terms over 2023-24. Outside of the pandemic, 2023-24 represented the strongest growth since 2012-13. Productivity in this sector is now a healthy 6.1% higher than pre-pandemic (or 2018-19) levels. There was also a significant upward revision to the 2022-23 outcome.

Productivity in the market sector (ex-mining)

Year average % change

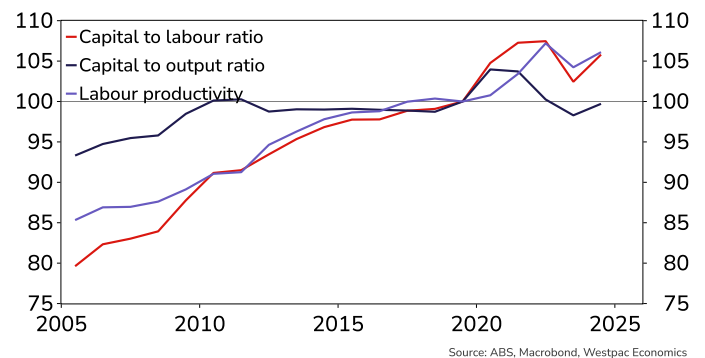


This was no fluke. Key supply side metrics have reversed course, correcting recent falls as we had previously expected (see [here](#)). The extraordinary rebound and subsequent growth in hours worked following the end of lockdowns and the reopening of international borders meant that the capital stock (infrastructure, equipment, new buildings) did not keep up. This resulted in a decline in the amount of capital used by each worker, and a corresponding fall in measured productivity. It also led to compositional shifts in the labour market, which impacted measured productivity (see Luci’s note [here](#)).

The Annuals showed that the capital stock has now largely caught up in the market sector (ex-mining), which has seen an impressive turnaround in productivity growth. In fact, the amount of capital used by each worker increased by 3.3% in 2023-24, to be around 5.8% higher than pre pandemic (or 2018-19) levels. This has seen the amount of capital (or machinery and equipment) used to produce each unit of good or service increase to around pre-pandemic levels.

Market sector (ex-mining) supply side metrics

Index: 2018-19=100



Looking at industries within this sector, productivity growth in the construction industry, which historically tends to lag the rest of the market sector, has outperformed, increasing 4.1% over the 2023-24 financial year on the back of more investment. The capital to labour ratio increased by 7.5% in 2023-24 alone, with the capital to output ratio increasing by around 3.3% to reach a record high.

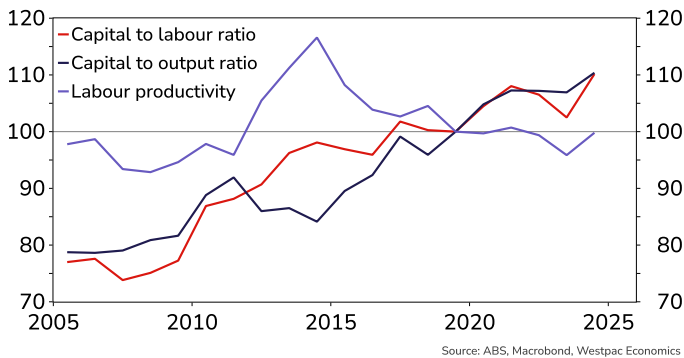
It appears the sector is responding to the lack of skilled labour by increasing investment in labour saving and productivity enhancing capital goods. It may also reflect a compositional shift away from residential construction toward more capital-intensive non-residential (infrastructure and new commercial building) construction.

Other industries that performed strongly include the transport, postal and warehousing, and the wholesale trade industries.

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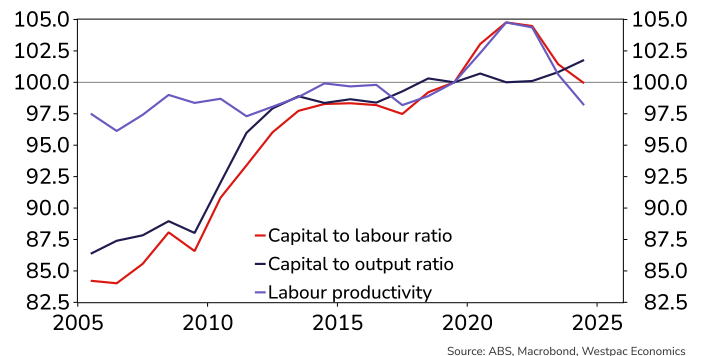
Construction supply side metrics

Index: 2018-19=100



Non-market sector supply side metrics

Index: 2018-19=100

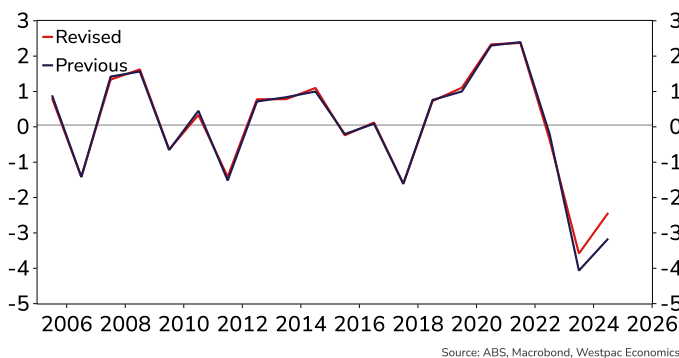


The non-market story is more nuanced

The level of measured labour productivity in the non-market sector is lower due to measurement difficulties and errors, public regulations and intrinsic constraints (i.e. the mining sector may be able to double its output per hour worked by investing more, but this is much harder to achieve for healthcare workers). Measurement difficulties make it harder to “quality” adjust output in the care sector, with these issues not as significant in other sectors where quality is more readily measurable (i.e. the quality of commodity exports).

Productivity in the non-market sector

Year average % change



The Annuals showed that productivity in the non-market sector has continued to decline, falling 2.4% in 2023-24 and by a massive 6.3% since 2020-21, further weighing on the aggregate productivity picture.

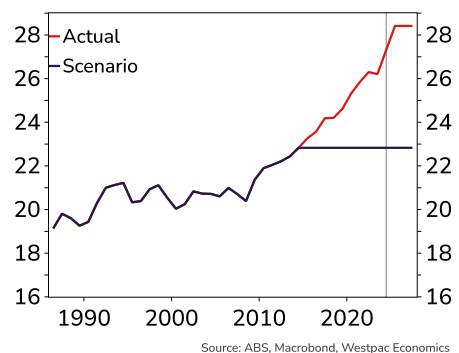
Even with the intrinsic constraints and measurement issues noted above, part of the recent weakness in measured productivity is likely to be because the sector has expanded at an unprecedented pace and capital has not kept up with the significant increase in labour. The capital to labour ratio declined 1.5% in 2023-24 and has fallen by 4.6% since 2020-21.

More broadly, as we continue to transition to a larger public sector, measured growth in labour productivity will be soft. But this should be temporary and come to an end when the surge in public spending plateaus. We estimate that the expansion in public demand, and the corresponding increase in the non-market share of hours worked, will reduce measured productivity growth by around 2.1ppt by the end of 2024-25, with around 0.6ppt in 2024-25 alone. However, as the expansion plateaus, the impact on trend productivity growth is likely to be negligible going forward.

To illustrate this impact, we modelled a scenario where the non-market share of hours worked remained constant at the pre pandemic decade average. The difference between the actual outcomes and this modelled scenario reflects “base effects” as more workers move into this sector with lower measured productivity.

Hours in the non-market sector

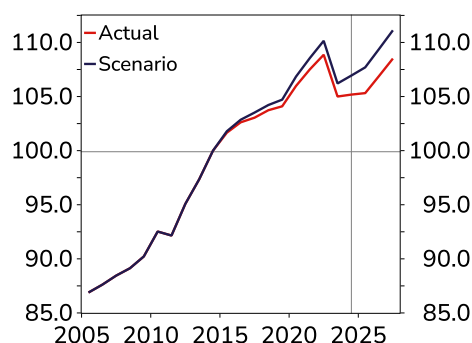
% share of total hours worked



As these base effects fade when the expansion in the public sector plateaus, the level of measured productivity will be lower, but the impact on the growth rate, which is what matters for inflationary pressures, will be negligible - we estimate this to be around 0.1ppt per annum.

Labour productivity

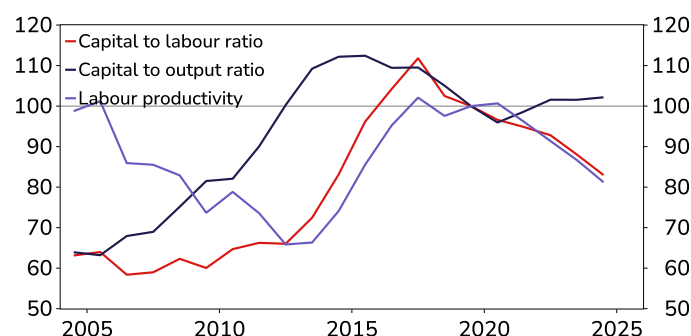
Index: 2013-14=100



Source: ABS, Macrobond, Westpac Economics

Mining sector supply side metrics

Index: 2018-19=100



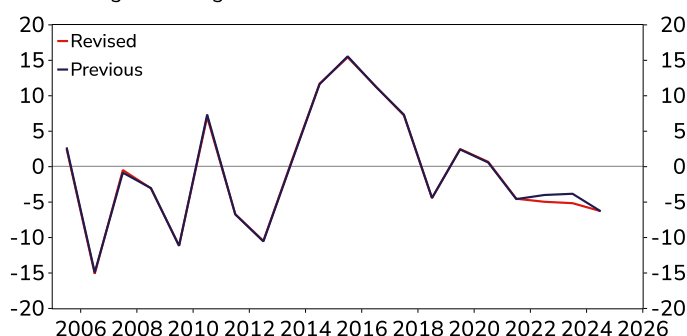
Source: ABS, Macrobond, Westpac Economics

The mining sector remains weak, cushioned by higher prices

Productivity growth in the mining sector was revised lower. Productivity in the mining sector has been declining for some time as investment has barely covered what is required to replace the wear and tear on capital equipment.

Productivity in the mining sector

Year average % change



Source: Macrobond, Westpac Economics

This investment paralysis reflects lower expected demand for some commodities going forward as the world transitions to net zero emissions, and steel production in China has now passed its peak. Uncertainty related to energy transition related policies and the economic outlook, especially with respect to China, is also weighing in investment.

Higher commodity prices have seen the sector remain profitable without investing in capital goods to boost output and efficiency.

What are the policy implications?

One of the main takeaways from the Annual National Accounts seems to be that the supply side has largely healed, pointing to easing future cost pressures. While employment growth has been solid and the labour market remains tighter than average, this largely reflects the growing working age population and the unprecedented expansion in public demand.

As public demand transitions to a record share of the economy, measured productivity growth will be soft. There is no doubt about it. We estimate that by the end of 2024-25, measured productivity will be around 2.1ppts lower because of this expansion in public demand. But as our scenario showed this reflects “base effects” as a larger share of workers are engaged in the non-market sector. It does not reflect underlying problems with our supply side. The Annuals clearly show the adverse supply side impacts resulting from the pandemic have largely faded.

As this expansion plateaus, the impact on ongoing or trend productivity growth, which is what is important for ongoing inflationary pressures, will be small (we estimate it will be around 0.1ppts per year). And even more telling, around 75% of the output produced by the non-market sector is funded by governments, as such higher cost pressures in this sector are unlikely to fully pass through into inflation.

Should policy makers see the unprecedented expansion in public demand as a cyclical upswing as opposed to structural change, they could conclude that the aggregate supply curve has “shifted to the left”. If anything, the Annuals showed that the supply curve “has shifted to the right”, but it has been masked by the unprecedented expansion in public demand. Given the greater than usual uncertainty, the RBA’s wait and see approach will likely keep the RBA Board on the sidelines to early next year.



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